1.5.7.2

AGENDA COVER MEMO

AGENDA DATE:

JUNE 27, 2007

TO:

Board of County Commissioners

DEPARTMENT:

Health & Human Services

PRESENTED BY: Rob Rockstroh

AGENDA TITLE:

IN THE MATTER OF RATIFYING THE ORDER / COUNTY ADMINISTRATOR'S DECISION TO SIGN THE GRANT APPLICATION FOR A US DEPARTMENT OF JUSTICE, OFFICE OF JUSTICE PROGRAMS, OFFICE OF JUVENILE JUSTICE AND DELINQUENCY PREVENTION GRANT IN THE AMOUNT OF \$1,000,000, OVER FOUR YEARS, TO IMPLEMENT A NURSE FAMILY PARTNERSHIP PROGRAM AND, IF AWARDED, DELEGATING AUTHORITY TO THE COUNTY ADMINISTRATOR TO ACCEPT AND SIGN THE RESULTANT GRANT AWARD DOCUMENTS.

I. MOTION

In The Matter of Ratifying The County Administrator's Decision to Sign the Grant Application for a US Department Of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinguency Prevention Grant in the Amount Of \$1,000,000. Over Four Years, to Implement a Nurse Family Partnership Program and, if Awarded, Delegating Authority to the County Administrator to Accept and Sign the Resultant Grant Award Documents.

II. AGENDA ITEM SUMMARY

A grant application was made to the US Department of Justice (DOJ), Office of Justice Programs (OJP), Office of Juvenile Justice and Delinquency Prevention (OJJDP) in the amount of \$1,000,000 for the implementation of a nurse family partnership program. Time constraints dictated that the County Administrator sign the grant application, prior to the Board delegating signature authority.

The Board is being asked to ratify this grant application, which was signed on June 4, 2007.

III. **BACKGROUND/IMPLICATIONS OF ACTION**

Α. **Board Action and Other History**



The Board approved a similar grant application (via BO 06-5-17-8) for Public Health, but the proposal went unfunded and was narrower in scope, involving only adolescent pregnancies.

B. Policy Issues

If approved, this program would seek to advance practices intended to address a new or continuing substance abuse or family strengthening issue and to foster improvements in efficiency, practical application, flexibility, cost effectiveness, operational standards, partnership-building and service delivery.

The Lane County Nurse-Family Partnership (NFP) project would implement an evidence-based nurse home visitation program to improve the health, well-being and self-sufficiency of low-income, first-time parents and their children. NFP would provide first-time, low-income mothers of any age with home visitation services from public health nurses. NFP nurses would work intensively with these mothers to improve maternal, prenatal, early childhood health, and well-being with the expectation that this intervention would help achieve long-term improvements in the lives of at-risk families. The intervention process is effective because it concentrates on developing therapeutic relationships with the family and is designed to improve five broad domains of family functioning:

- Parental roles
- · Family and friend support
- Health (physical and mental)
- Home and neighborhood environment
- Major life events (e.g., pregnancy planning, education, employment)

Beginning with expectant mothers, the program addresses substance abuse and other behaviors that contribute to family poverty, subsequent pregnancies, poor maternal and infant outcomes, suboptimal childcare, and a lack of opportunities for the children. Although the primary client is the first-time mother, ultimately her baby and all the members of her support system (e.g., friends, parents, boyfriend, child's father) get involved in the program.

Randomized control trials of NFT in various programs have reported:

- Reduced child abuse and neglect
- Reduced maternal behavioral problems attributable to substance use
- Reduced arrests among the mothers
- In one study of 15-year-old adolescents, there were 54% fewer arrests and 69% fewer convictions
- In one study of 15-year-old adolescents, the teens had 58% fewer sexual partners
- In one study of 15-year-old adolescents cigarette smoking was reduced

NFP has been named a model program by the US Substance Abuse and Mental Health Services Administration, the OJJDP and the Center for the Study and Prevention of Violence.

C. Board Goals

Meets Board objectives of enhancing revenue, by means of a federal grant appliction, and of utilizing performance-based programs.

D. <u>Financial and/or Resource Considerations</u>

Lane County Public Health Maternal & Child Health nurses have already moved to limited implementation of a home visitation program based on a modified model of NFP. If awarded, these grant funds will be used to pay for the necessary staff time, travel and training, administrative and indirect costs, and program evaluation to fully implement the evidence-based NFP program. The project will be coordinated by one of the public health nurse supervisors.

The current plan and budget does not include any need for subcontracts. Should this change as the project develops, all County policies/procedures, including those for competitive selection and delegated authority to sign contracts will be followed. Any subcontractors will be informed of the duration of the project and the expectation that funds are limited to the grant period.

E. Analysis

Required responses to APM grant application questions:

1. What is the match requirement, if any, and how is that to be covered for the duration of the grant?

No match is required.

2. Will the grant require expenditures for Material and Services or capital not fully paid for by the grant?

No

- Will the grant funds be fully expended before county funds need to be spent?
 Yes
- 4. How will the administrative work of the grant be covered if the grant funds don't cover it?

The grant will cover administrative costs.

5. Have grant stakeholders been informed of the grant sun setting policy so there is no misunderstanding when the funding ends? Describe the plan for service if funding does not continue.

Yes, stakeholders are aware of the limits and duration of the program. The grant request spans four years. It is anticipated that the program would become self-sustaining, based on reimbursement for services provided. The proposal includes significant education and training, which will remain in use, long after the grant funding has expired.

6. What accounting, auditing and evaluation obligations are imposed by the grant conditions?

Standard federal requirements.

7. How will the department cover the accounting, auditing and evaluation obligations? How are the costs for these obligations covered, regardless whether they are in the department submitting the grant or a support service department? Does the department acknowledge that the county will need to cover these costs and it is an appropriate cost incurred by support service departments?

H&HS has included the negotiated indirect cost rate in the grant application to cover these expenses. The evaluation expenses are included in the budget.

8. Are there any restrictions against applying the county full cost indirect charge?

No.

9. Are there unique or unusual conditions that trigger additional county work effort, or liability, i.e., maintenance of effort requirements or supplanting prohibitions or indemnity obligations?

No.

10. Is this a grant funded computer/software applications project?

No.

F. <u>Alternatives / Options</u>

 To accept the motion and ratify the County Administrator's decision to sign the grant application for the Nurse Family Partnership Program, delegating authority to the County Administrator to accept the grant, if offered, and to execute the resultant grant documents.

2. Not to accept the motion. This will necessitate the cancellation of the application and the loss of the opportunity to implement the NFP program.

IV. TIMING/IMPLEMENTATION

The OJJDP call for submissions had a deadline of June 11. The programs chosen will be funded with Federal Fiscal Year 07 monies and must be obligated prior to the close of the Federal Fiscal Year (9/30/07), therefore, it is anticipated that selected agencies will be notified in late July.

VI. RECOMMENDATION

To approve option number one above.

VII. <u>FOLLOW-UP</u>

If the Board ratifies the grant application and if Lane County is selected, the County Administrator would, by the action recommended above (III.F.1), be delegated the authority to accept the grant and execute the resultant revenue agreement.

VIII. ATTACHMENTS

Board Order

THE BOARD OF COUNTY COMMISSIONERS, LANE COUNTY, OREGON

AND ORDER: ADMINISTRATOR'S DECISION TO SIGN THE GRANT APPLICATION FOR A US DEPARTMENT OF JUSTICE, OFFICE OF JUSTICE PROGRAMS, OFFICE OF JUVENILE JUSTICE AND DELINQUENCY PREVENTION GRANT IN THE AMOUNT OF \$1,000,000, OVER FOUR YEARS, TO IMPLEMENT A NURSE FAMILY PARTNERSHIP PROGRAM AND, IF AWARDED DELEGATING AUTHORITY TO THE COUNTY ADMINISTRATOR TO ACCEPT AND SIGN THE RESULTANT GRANT AWARD DOCUMEN	RESOLUTION) ORDER IN THE MATTER OF RATIFYING THE COUNTY
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) TO ACCEPT AND SIGN THE RESULTANT GRANT AWARD DOCUMENTS

WHEREAS, Lane County strives to effectively serve our community, to promote health, prevent substance abuse, and reduce delinquency; and

WHEREAS, US Department of Justice has released a grant opportunity through the Office of Juvenile Justice and Delinquency Prevention with a proposal receipt deadline of June 11, 2007; and

WHEREAS, the grant would support the implementation of a Nurse-Family Partnership program in Lane County, as developed by the Department of Health & Human Services, Public Health; and

WHEREAS the County Administrator signed the grant application without prior receipt of the proper delegation of signature authority;

NOW, THEREFORE IT IS HEREBY RESOLVED AND ORDERED that the Board of County Commissioners ratifies the County Administrator's decision to sign the grant application for a US Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention grant in the amount of \$1,000,000, over four years, to implement a Nurse Family Partnership program and, if awarded, delegates authority to the County Administrator to accept and sign the resultant grant award documents.

day of June, 2007.

DATED this

 ,	
Faye Stewart, Chair	

APPROVED AS TO FORM

Date 6 18 6 7 Lane County

Lane County Board of Commissioners

OFFICE OF LEGAL COUNSEL